

NOTICE OF MEETING

CABINET MEMBER SIGNING

**Wednesday, 18th December, 2019, 2.30 pm - Coldfall Wood Room,
Podium North - River Park House, 225 High Road, N22 8HQ**

Members: Councillors Kirsten Hearn

1. FILMING AT MEETINGS

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The chair of the meeting has the discretion to terminate or suspend filming or recording, if in his or her opinion continuation of the filming, recording or reporting would disrupt or prejudice the proceedings, infringe the rights of any individual or may lead to the breach of a legal obligation by the Council.

2. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

3. URGENT BUSINESS

The Chair will consider the admission of any late items of Urgent Business. (Late items will be considered under the agenda item where they appear. New items will be dealt with under items 5 and 9 below).

4. DECLARATIONS OF INTEREST

A member with a disclosable pecuniary interest or a prejudicial interest in a matter who attends a meeting of the authority at which the matter is considered:

- (i) must disclose the interest at the start of the meeting or when the interest becomes apparent, and
- (ii) may not participate in any discussion or vote on the matter and must withdraw from the meeting room.

A member who discloses at a meeting a disclosable pecuniary interest which is not registered in the Register of Members' Interests or the subject of a pending notification must notify the Monitoring Officer of the interest within 28 days of the disclosure.

Disclosable pecuniary interests, personal interests and prejudicial interests are defined at Paragraphs 5-7 and Appendix A of the Members' Code of Conduct

5. NEW ITEMS OF URGENT BUSINESS

To consider any items of urgent business as identified at item 3.

6. APPLICATIONS BY FESTIVAL REPUBLIC LTD TO HIRE FINSBURY PARK FOR MULTI-EVENT WEEKENDS IN 2020 (PAGES 1 - 46)

This report seeks a determination of three applications made by Festival Republic Ltd to hire Finsbury Park in 2020 in order to stage (1) a multi-event weekend to include the Community Festival over 3 days in June, (2) the Wireless Festival over 3 days July and (3) a one-day, music concert in July.

The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

7. EXCLUSION OF THE PRESS AND PUBLIC

Item 8 is likely to be subject to a motion to exclude the press and public be from the meeting as it contains exempt information as defined in Section 100a of the Local Government Act 1972 (as amended by Section 12A of the Local Government Act 1985); paragraph 3.

8. APPLICATIONS BY FESTIVAL REPUBLIC LTD TO HIRE FINSBURY PARK FOR MULTI-EVENT WEEKENDS IN 2020 (PAGES 47 - 48)

To consider exempt information pertaining to item 6.

9. ITEMS OF EXEMPT URGENT BUSINESS

To consider any items of exempt urgent business as identified at item 3.

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Bernie Ryan
Assistant Director – Corporate Governance and Monitoring Officer
River Park House, 225 High Road, Wood Green, N22 8HQ

Tuesday, 10 December 2019

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Report for: Cabinet Member decision – 18 December 2019

Item number: N/A

Title: Applications by Festival Republic Ltd to hire Finsbury Park for multi-event weekends including the Community Festival, Wireless Festival and a one-day music concert in 2020

Report

Authorised by: Stephen McDonnell, Director – Environment and Neighbourhoods

Lead Officer: Simon Farrow, Head of Parks & Leisure
simon.farrow@haringey.gov.uk, 020 8489 3639

Ward(s) affected: Harringay Ward

Report for Key/

Non Key Decision: Non Key Decision

1. Describe the issue under consideration

- 1.1 This report seeks a determination of three applications made by Festival Republic Ltd to hire Finsbury Park in 2020 in order to stage (1) a multi-event weekend to include the Community Festival over 3 days in June, (2) the Wireless Festival over 3 days July and (3) a one-day, music concert in July.
- 1.2 The applications are required to be determined pursuant to the Council's Outdoor Events Policy (the Policy), which was approved by Cabinet on 17th December 2013, and implemented on 7th January 2014.

2. Cabinet Member Introduction

Not applicable.

3. Recommendations

- 3.1 The Cabinet Member for Climate Change and Sustainability is recommended to:
- (a) Consider, and take account of, the comments received from recognised stakeholders of Finsbury Park in response to the event notifications being sent as part of the decision-making process (attached as Appendix 2).
- (b) Authorise the Director – Environment and Neighbourhoods, to approve conditional in principle agreement to hire Finsbury Park to the event promoter for the events detailed in this report as set out in paragraph 6.4.

4. Reasons for decision

- 4.1 Under the terms of the Policy, applications of the type detailed in this report are required to be determined with the prior agreement of the Cabinet Member.
- 4.2 If authority is given, then officers will give in principle agreement to the applicant for the event applications to progress. The events will then be subject to lengthy discussions with relevant authorities - including Licensing - before final approval is given.
- 4.3 The rejection of the applications would have implications for the Parks Service budget and reduce the opportunity for reinvestment into Finsbury Park (the Park). It would also mean that the wider cultural and economic benefits to the borough were lost.

5. Alternative options considered

- 5.1 In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which could be considered would be to reject the application. That option was rejected, on the grounds that the events did not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

6. Background information

- 6.1 In January 2014, the Council adopted the Policy to recognise the value and benefit that a varied, and well-managed, outdoor events programme can offer the residents of Haringey.
- 6.2 The Policy assists the decision-making process behind building a sustainable and varied programme of events. It also seeks to protect the community and the parks and open space infrastructure and minimise or mitigate any negative impacts which events may cause.
- 6.3 Some of these restrictions as set out at paragraph 5.2.2 of the Policy specifically relate to the Park to ensure a balance of income generation and that of continued public use of the Park through the busiest summer months is achieved. These restrictions include, but are not limited to, the following:
- *“Major scale events [more than 10,000 attendance] will be ordinarily limited to 5 per year, save where there is demonstrable community support for additional events*
 - *Duration of major scale events will be of 1 – 3 days per event*
 - *No major scale events will take place during the school summer holidays”*
- 6.4 In May 2019, the Council received applications from Festival Republic Ltd to hire the Park to stage a weekend of multi-events, including the Community Festival, on 26th, 27th and 28th June 2020, the Wireless Festival on 3rd, 4th, and 5th July 2020 and a one-day music concert on 11th July 2020.
- 6.5 The Policy details the approval process for determining applications. Paragraph 5.2.3. of the Policy requires prior authority for the event to be given

by the Cabinet Member as a non-key decision before officers give in principle agreement whenever the following criteria applies:

- *“Expected attendance is over 10,000”*
- *“Event lasts more than 2 days with 5,000 or more in attendance”*
- *“Organiser occupies a site for more than 14 days including setup and take down periods”.*

6.6 All of the criteria detailed above apply to these applications, and so hence this referral to the Cabinet Member.

6.7 Public events have been taking place in Finsbury Park since it first opened in 1869. In recent years, Finsbury Park has been the prime location for many international music acts, playing to large audiences within the open arena of the Park. This includes the first open-air symphony concert of the London Philharmonic Orchestra in 1948.

6.8 The Applicant has a long and successful history of organising events in the Park since the first Fleadh in 1990. Since then major international artists including Neil Young (1993), Pulp (1998), Oasis (2002) and Liam Gallagher (2018) have played to sell-out audiences.

6.9 The Wireless Festival has taken place in the Park every year since 2014. In that time over 720,000 people have enjoyed the event.

6.10 It is standard commercial practice that once a park hire application has been submitted by the Applicant and initially accepted by the Council, tickets go on sale subject to Cabinet Member approval or contract being in place. The promoter does this at their own risk. The promoter is expected to go on-sale for 2020 events in early 2020.

6.11 If agreed, 2020 will be the fifth year that the one-day Community Festival will take place. As detailed above the Applicant has applied for this to be included as part of a three-day weekend of three separate events, including the potential for two single artist headliners playing on Friday 26th and Saturday 27th June 2020. At the time of writing this report, artists for these two days, have not yet been confirmed.

6.12 The current proposals to hire the Park to the Applicant to host three consecutive weekends of music festivals, seeks to reduce the number of events in the park throughout the year, and contain them to one concentrated, concerted period. This means that if the three proposed consecutive weekends of music events are to proceed, build and break days will be reduced by three weeks, compared with the 2019 major event season.

6.13 This approach will reduce the income level received but allow the Park to generate sufficient income for its basic maintenance, enhanced staffing levels and a reasonable level of investment within the Park.

6.14 No other Park hire applications for major events will be considered for 2020.

- 6.15 Festival Republic allocate a number of tickets for residents living in the immediate vicinity of Finsbury Park. These are available through a postcode lottery. In 2019, 38% of these tickets were applied for by Haringey residents, 47% by Hackney residents and 15% by Islington residents.
- 6.16 Due consideration as to the effects these events could have on the Park, park users and local residents has been given, with detailed plans in place to ensure public access is maintained to the Park and all council managed facilities, whilst ensuring the events provide increased recreational enjoyment within the Park environment.
- 6.17 The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for all three weekends of events.
- 6.18 The bandstand field is a green expanse of grass, which slopes gently down to the southern boundary of the park, creating a natural amphitheatre. This main field is encompassed by the internal park carriageway. Part of the carriageway was re-surfaced to motorway standards during the Heritage Lottery Funded restoration of Finsbury Park in 2004 to facilitate heavy, articulated vehicles and provides easy access to the areas to build the event infrastructure, with minimal need for crossing grass.
- 6.19 The area for the June/July weekends applied for use by the Applicant, in addition to the bandstand field will utilise the grass area to the north and south of the tennis courts, the reservoir field and the strip of grass running along the southern perimeter of the Park, along Seven Sisters Road, between Finsbury Gate and Manor House. This is to accommodate attendee and staffing numbers of up to 49,999 as specified under the Live Nation Music (UK) Premises Licence conditions.
- 6.20 The applicant, Festival Republic, is an associate company of Live Nation (UK) Music Ltd which owns the Wireless and Community Festival brands. Festival Republic will manage the staging of all three events that the applications refer to.
- 6.21 The Applicant has approached community led sports charity, the Finsbury Park Sports Partnership with a view to hiring the tennis courts in the park, over the three consecutive major event weekends in June and July, to facilitate the placement of toilets. A decision on this has yet to be determined, but if it happens the courts are likely to be closed only on event days, plus the day after to allow cleaning to take place.
- 6.22 The total area used for these three weekends of events equates to 30% of the Park (31% if the tennis courts are included). The remaining 70/69% of the Park, and all other facilities, remain open to the public at all times.
- 6.23 The areas used for quieter, informal recreational activity including all formally laid out horticultural spaces such as the Mackenzie and American Gardens in the northern section of the Park remain open and accessible to the general public while all major events take place.

- 6.24 Data collected from people counters temporarily installed on the gates into Finsbury Park between 18th July and 11th September 2016 show that on average nearly 8,000 daily park visits were made. This is one of the Parks busiest times falling during the school summer holidays. No major events are allowed to take place during this time, as set out in the Policy at 5.2.2.
- 6.25 Many of these visits continue while the major events take place, by ensuring that all public facilities managed by the council, including the ball courts, play areas, cafes and lake remain open.
- 6.26 It is a condition of hire that way-finding signage is put in place by the Applicant just before they go on site, during the build and break, and on event days to inform people that facilities remain accessible to the public and which thoroughfares remain open. Work is ongoing each year to improve on previous way-finding signage, improving the park user experience while event infrastructure is on site.
- 6.27 During the build and break for events, thoroughfares are kept open to park users to transgress the Park north to south, east to west.
- 6.28 For 2020 it has been agreed that the main carriageway from the zebra crossing by the lakeside Café, down to Finsbury Gate will only be open to pedestrians and cyclists during peak times of the morning and evening rush hour – 5am-9am and 3pm-7pm. At all other times pedestrians and cyclists will be directed to use the pathway between Oxford Road and Finsbury Gate which runs parallel between the railway line and tennis courts.
- 6.29 The decision to allow the closure of this part of the carriageway has been made after careful consideration, and with the safety of park users at the forefront. The Applicant has facilitated the continued use of the carriageway by pedestrians and cyclists over previous years of hire. This has included segregating pedestrian, cycle and vehicle usage into specific lanes. But in recent times it has become harder to manage this with the increase in numbers, and speed in which cyclists enter this area, often ignoring instruction.
- 6.30 The pathway from Hornsey Wood Tavern Gate through to the central play area remains open during the majority of the build and break, but is closed on event days and the immediate day which follows, to allow the site to be cleared and made safe for the public.
- 6.31 During the period that this thoroughfare is closed to the public, alternative routes are made available and publicised to ensure access by regular park users is maintained.
- 6.32 The build and break for the events is carried out in phases, ensuring that as much of the event space as possible is kept open for as long as possible for public access.
- 6.33 A zonal plan of the site is developed by the Applicant, and agreed by Officers, showing when each part of the space is due to be closed to public access and then re-opened. This is dependent on build requirements and with the utmost consideration of health and safety.

- 6.34 For the rest days in-between the consecutive event weekends when the site is not being used for events, the Applicant is committed to re-opening as much of the event space as possible for public use. This is only done after assessing health and safety requirements.
- 6.35 For the past two years 'Haringey Goes Wild', a music extravaganza celebrating the musical talent of Haringey's and Hackney's young people, has been staged on the smaller stage within the event area in the week between the two major event weekends. It is anticipated that this will return in 2020. Discussions are ongoing to determine if this community use of the space and infrastructure can be increased in 2020.
- 6.36 Security personnel are stationed by council managed play and sports facilities closest to the event area to ensure public access is maintained, and that those attending the major events are signposted to access the main entrance into the event.
- 6.37 All efforts to accommodate the continued use by park user groups during the times of the major events, will be made either by finding alternative areas within the park for them to use, or by offering the use of other park sites for their organised activities.
- 6.38 The Live Nation Music (UK) Premises Licence which will regulate the multi-weekend events in June and July requires that all music ceases at 9.30pm on Sunday in consideration of the start of the working week. On Friday and Saturday, the music stops at 10.30pm.
- 6.39 It is accepted that due to the high footfall experienced during events, some short-term damage to the grass will take place.
- 6.40 At the end of the 2019 event season a full programme of grass restoration was undertaken by a specialised contractor. It is anticipated that this work, which involved chain harrowing, verti-draining, levelling, top soiling, seeding and fertilising will establish a hard-wearing sward that will be deeper rooted and therefore will be tougher during the event season. And even when worn, the deeper roots will enable the grass to grow back quicker. The proposed 2020 major event season, taking place within the contained 4-week period, will ensure that the grass has a much longer recovery period.
- 6.41 As part of the approval process, the Policy stipulates the need for consultation on the applications to take place. Paragraph 5.1.6. of the Policy states, *"Consultation will involve all stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, Cabinet Member for Climate Change and Sustainability and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space"*.
- 6.42 In discharging the requirement to consult, officers sent details of the applications to 36 external stakeholder groups by e-mail dated 25 October 2019. Details of the list of consultees appears at Appendix 1 to the report. Stakeholders including local resident associations, Hackney and Islington

council officers, park user groups and leaseholders; councillors from 6 adjoining wards including those in Hackney and Islington; internal council stakeholders including licensing and emergency planning; and statutory bodies including the Metropolitan Police and London Fire Brigade were given 10 working days to respond.

6.43 Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 5 responses broken down as follows:

(a) 1 response was received from Councillor Sarah James, Harringay Ward Member

(b) 1 response was received from a residents' association: Highbury Community Association

(c) 1 response was received from Hackney Council

(d) 1 response was received from Ladder Community Safety Partnership

(e) 1 response was received from The Friends of Finsbury Park

6.44 The comments are set out in full at Appendix 2. However, they can be summarised in the main as being concerns around event capacity; event footprint; public access; disruption to Hackney residents; not consulting with Hackney before the recognised stakeholder notification period; cost pressures and staffing strain to Hackney services; vehicle movement; damage to grass; events taking place over summer months; students not being able to revise; concerns over ASB; laws governing the use of Clapham Common; intention to only permit the Applicant to hold a major event in the Park; 5-year contacts.

6.45 Officer responses to the comments are as follows:

Harringay Ward Councillor

Issues raised: event capacity; event footprint; public access

The Live Nation Music (UK) Premises Licence used for the proposed events was issued by the Council for a capacity of 49,999, within a pre-defined area. The licence holder in effect provides a small town within the licensed space to facilitate the safe circulation of attendees and provision of amenities.

Smaller events have been allowed to take place in the Park in the past, but income generated from these smaller events, which have a smaller footprint, is much less than the events with a 45,000 capacity.

At the same time the licence holder also provides alternative means for non-festival attendees to find and use the other available Park space safely. The licence holder provides alternative routes of travel for bicycles and or pedestrians when the build/event and break down periods are underway in the Park. That said, ways in which to improve user access is constantly being monitored and reviewed and will continue to be during the 2020 season.

Hackney Council

Issues raised: disruption to Hackney residents; not consulting with Hackney before the recognised stakeholder notification period; cost pressures and staffing strain to Hackney services

The space used within the Park for the major events has remained the same since at least 2014. The larger of the major events – those with circa 45,000 attendees - have always used Seven Sisters Road as the main egress following the events. In 2019 this happened on 4 of the major event days and in 2018, 6 of the major event days. It is recognised that due to the way the crowd egresses from the event, that Hackney residents are affected more by the crowds as the majority of roads off Seven Sisters Road, are within the borough of Hackney. But more resources are targeted towards this area including extra security, policing etc.

In considering these applications, the Council has made the decision not to accept any other major event applications for the 2020 event season, even though the Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This includes the smaller major events – with capacity of around 12k – 17.5k – where the main egress took place out of the park, going towards Stroud Green Road.

Officers involved with the planning of major events, and the Applicant are liaising directly with Hackney Council officers in relation to on-going improvements around the events proposed. As set out in the Policy, there is no requirement to consult with Hackney regarding application dates, other than during the recognised stakeholder period, which was carried out.

Improved communication routes between Hackney and the Applicant resulted in additional resources introduced for 2019. These improvements will be built upon for the 2020 events season. Senior Officers from Hackney also meet with Haringey and Islington officers where issues such as resourcing levels are discussed at length and agreement reached.

At the end of 2018, the Friends of Finsbury Park applied for a Review of the Live Nation Music (UK) Premises Licence, specifically relating to Wireless 2017, which was heard by the Licensing Sub Committee on 15th and 16th October 2018.

In response to the Review, Live Nation Music (UK) proposed a number of amendments to the Licence that would specifically benefit residents in Hackney and address some of their concerns raised, including stewarding within the Hackney side streets. These include:

- introduction of a new low frequency noise level;
- SIA approved stewards to be placed within Hackney roads.

These conditions were approved and agreed by Live Nation Music (UK) and the Licensing Sub Committee and were not contested by Live Nation Music (UK) as part of their reasons for appeal. These are now included in the amended Premises Licence held by Live Nation Music (UK) and will be monitored by the Safety Advisory Group in preparation and during the events.

Ladder Community Safety Partnership

Issues raised: none

The positive feedback regarding the 2020 events proposal, received from the LCSP is welcomed, calling the proposal a 'really positive and significant move' in causing the least impact disruption to residents, in order to secure the essential income stream for the Park.

Highbury Community Association

Issues raised: event footprint and location; vehicle movement; damage to grass; events taking place over summer months; students not being able to revise; concerns over ASB; laws governing the use of Clapham Common

The Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded. Further, see paragraphs 6.18 – 6.23 above which comments on the footprint and location within the Park which will be taken up by the events, and the areas which will remain open and available to the public whilst the events are taking place. For those reasons, officers consider that to be proportionate balance between competing user demands and is not inconsistent with policy relating to the promotion of physical activity given the areas of the Park which will be unaffected by the events. Reliance is also placed on the findings contained in the Equality Impact Assessment (EqIA) which has been carried out and which provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

The nature of the consecutive weekends of events proposed will reduce vehicle movement within the Park overall for the year. One build and break period means that there will be fewer vehicles moving within the Park. It also means that large infrastructure such as stages, fencing, production areas etc only have to be built once, rather than multiple times for multiple events. By reducing the number of major events, and therefore reducing the build and break days by 21 compared with 2019, this will be 21 days that the Park will be free of any disruption including vehicle movement.

As regards concern expressed over damage to grass areas, see paragraph 6.39 above. In addition a refundable grounds deposit is taken from all hirers, and if damage is done, this will pay for any rectification works required. If damage costs more than the £15k deposit, then the Applicant is bound by the Park Hire Contract to pay all costs of rectification works, even if they amount to more than the grounds deposit.

As regards the events taking place over the summer months to the detriment of the ability of local people being able to use the Park, see the first reply above.

As regards the concern over events taking place during exam time, both GCSE and A 'Level exams will have concluded by late-June. It is also worth noting that we have never received a complaint about teenagers not being able to revise due to the events taking place. However, this issue is addressed in more detail in the Equalities Impact Assessment (Appendix 3). Nevertheless, all libraries in Haringey will remain open during the event period, allowing young people and adults an alternative quiet space to study or work.

As regards concerns over ASB, and the resources available to deal with the issue should it arise, there is a clear commitment from the Applicant that stewarding will always be a primary focus. The Applicant trialled a new security and stewarding plan in 2018 which saw security numbers increased from having approximately four stewards based on each of the Hackney side roads, to having over 80 members of security staff to cover the operation over the then two, three-day weekends. This worked well and the Applicant committed in 2019 to providing the same level of cover for the Hackney streets, as well as significantly increasing the number of security personnel based in Islington streets. It is reassuring to see that the Respondent acknowledges that disturbances were mitigated due to these resources being deployed. The streets covered and amount of resource is an ongoing discussion between the Applicant and all three local authorities including resident representatives, and will also be determined through discussions at the Safety Advisory Group.

Security will be provided by a specialist, high-end security management company who are known for providing exceptional standards of specialised security, whilst providing high quality customer service.

As well as having static security personnel based at each junction off Seven Sisters Road, there will be roaming personnel patrolling each of the roads, plus a response team on hand.

The team will fit into the Applicants existing command and control structure. An Offsite Manager will oversee the whole operation within the side streets and report back directly to the Security Co-coordinator based in Event Control.

As well as providing a residents' phone line for those wanting to report event related issues, residents in the side streets off Seven Sisters Road and those in Islington off Blackstock Road will be provided with a dedicated phone number to call if issues occur.

In regard to the laws governing the use of Clapham Common, these differ to those governing the use of Finsbury Park as the Park is not classified as Common land, and therefore have no impact on this decision.

The Friends of Finsbury Park

Issues raised: event footprint; damage to grass; concerns over ASB; intention to only permit the Applicant to hold major events in the Park; 5-year contacts

Officers repeat replies given above to objections raised by the Highbury Community Association as repeated by the Friends of Finsbury Park.

As regards the intention to only permit the Applicant to hold a major event in the Park in 2020, this was a commercial decision based on the fact that the Council is able to raise sufficient income for the upkeep and improvements to the Park, while freeing up the Park from any other major event disruption for the remainder of the year. Confirmation can be given that the decision did not in any way compromise the Council's negotiating position, and it is not envisaged that it will impact on the enforcement of any licensing conditions.

As regards the reference to the adoption of 5-year contracts with event organisers, as this is not a valid objection to the issues contained in this report, no comment is required.

7. Contribution to strategic outcomes

- 7.1 Hosting large and major events within the Park contributes to supporting the local economy, developing the cultural offer in the borough and provides an opportunity for local people to enjoy these types of events with minimal travel.
- 7.2 The recommendations made will contribute to policy and practice primarily in relation to the Place section of the Borough Plan. This was adopted by the Council on 12 February 2019 and sets out priorities for Haringey.
- 7.3 'Place' within the Borough Plan commits to 'A place with strong, resilient and connected communities where people can lead active and healthy lives in an environment that is safe, clean and green.'
- 7.4 This can specifically be seen in Outcomes 9 and 11 as follows:

Outcome 9: A healthier, active and greener place

a) protect and improve parks, open space, and green space promoting community use:

- continue with partners to invest in our parks with over £15 million of improvements planned over the next five years, including new playgrounds and sports facilities;
- promote the use of our parks for a wide range of events and activities, including more community use.

Outcome 11: A culturally engaged place

a) Foster strong and diverse cultural activities:

- support a range of events in the borough, from sport at White Hart Lane and music festivals in our parks, through to activities in our libraries and community-led arts and culture in venues across the borough;
- safeguard and strengthen the borough's cultural heritage by effectively managing, investing in and encouraging access to our heritage assets, museums and libraries;
- protect and promote creative and cultural activity and infrastructure that enables people to gain skills and employment in creative industries and increase investment into the borough;
- support cultural organisations to attract more people to their offer so that there are more opportunities for everyone to connect to the arts and culture in the borough;
- celebrate what is distinctive about Haringey so that our residents are inspired to take part in the great culture on their doorstep and attract visitors from across London and beyond to join us.

8. The Open Spaces Act 1906

- 8.1 The income generated from these events is for the benefit of the Park itself, and is fundamental to keeping it open as a viable facility.

- 8.2 All income generated through events specifically held in the Park, will be spent in the Park as required under the Open Spaces Act 1906 (the Act). In the first instance, this will assist with all management and maintenance costs associated with running the Park. Any surplus event income derived will be used to make improvements to the Park's infrastructure as set out in the Outdoor Events Policy at 8.2.5.
- 8.3 The above said, the Cabinet Member is made aware of the fact that the Council does have a statutory duty under the Act as trustee to hold the land comprising the Park on trust for the public. As such, in coming to a view on the Recommendations contained in the report, account has to be taken of the existence and impact of all material circumstances which arise from a decision to grant in principle approval for the events to take place prior to the Cabinet Member coming to a settled view.
- 8.4 Officers have set out the concerns from objectors and how they can be overcome, at the sub paragraphs under 6.45 above. Officer responses to the concerns raised recognise that a large proportion of the Park will remain open whilst the events take place, and that the event days take up no more than 30% (31% if tennis courts are included) of the Park for 2% of the year / 7% of the year, including build and break days. These responses also take into consideration the outcome of the EqlA. As previously mentioned in 6.32 the build and break for events is done in a phased approach, which enables the Applicant to keep as much of the event site open to park users, for as long as possible.

9. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

9.1 Chief Finance Officer (including procurement)

This information is exempt and is attached as Part B of this report.

9.2 Legal

- 9.2.1 The Assistant Director, Corporate Governance has been consulted in the preparation of this report, and makes the following comments.
- 9.2.2 The law which governs the Council's powers to hire the Park in these circumstances was settled in a High Court challenge for judicial review brought by the Friends of Finsbury Park (the Friends) against the decision to permit the application to stage Wireless 2016 in the Park.
- 9.2.3 In summary, the judge ruled that the provisions of section 44 of the Public Health Amendment Act 1890; The Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 and section 145 of the Local Government Act 1972 – all of which govern the ability to permit entertainment in open spaces such as the Park – *“creates different powers for different places subject to different limitations”*. Accordingly, the judge went on to rule that *“s145 of the 1972 Act, of itself and standing*

alone, provides the Council with the necessary power to permit Wireless 2016 to take place in the Park”.

- 9.2.4 The significance of that ruling, was that the restriction placed on the amount of the Park which could be enclosed or set apart to facilitate the event, and the duration for such enclosure as prescribed under the 1890 and 1967 Acts – *“one acre or one tenth of the [Park] whichever is greater” / “12 days in any one year, nor four [six in London] consecutive days on any one occasion”* – simply did not apply.
- 9.2.5 The Friends then appealed to the Court of Appeal. However, the appeal was dismissed on 16th November 2017, with all three judges ruling that the High Court judge had correctly identified what the legal power position was.
- 9.2.6. The Friends then sought permission to appeal to the Supreme Court. However, that application was dismissed on 26th June 2018 on the grounds that it “does not raise an arguable point of law”.

The Current Applications

- 9.2.9 During the course of the hearing in the Court of Appeal, the Friends and the Open Spaces Society introduced new representations not made in the High Court, concerning the fact that the Council holds the Park on trust for the enjoyment by the public as an open space pursuant to section 10 of the Open Spaces Act 1906 (the 1906 Act).
- 9.2.10 The Council conceded that the 1906 Act did apply. Accordingly, in coming to a view on the Recommendations contained in this report, the Cabinet Member is required to consider whether in light of the duty held under the 1906 Act, it would still be reasonable to exercise the power under section 145 of the Local Government Act 1972, to close off part of the Park to facilitate the Wireless and associated events applied for. In so saying, the attendance at music and dance events is itself recreational, and therefore within the statutory trust.
- 9.2.11 Any decision reached by the Cabinet Member is required to be one which is balanced, rational and in the interests of all park users in terms of an overall assessment of the benefits and detriments of public recreation in relation to different sections or user groups within the community. The analysis of the objections to the events, the comments made by officers on those objections, and the outcome of the EqlA are key to aiding the Cabinet Member in the decision making process.
- 9.2.12 Based on enquires undertaken into the issue of common land raised by the Highbury Community Association – www.oss.org.uk/lambeth-council-bows-to-pressure-over-events-on-open-space/ - confirmation is given of the accuracy of the content of paragraph 6.45 above.

9.3 Equality

- 9.3.1 The Council has a public sector equality duty under the Equality Act (2010) to have due regard to:

- eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act;
- advance equality of opportunity between people who share those protected characteristics and people who do not;
- foster good relations between people who share those characteristics and people who do not;
- the three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status apply to the first part of the duty.

- 9.3.2 An equality impact assessment was completed to accompany the decision in December 2013 to adopt Haringey's Outdoor Events Policy, which governs the assessment of event applications to Finsbury Park. The policy does not permit events where the sole purpose is as a religious act of worship. The impact assessment acknowledged that this restriction could have the effect of discouraging religious or belief organisations from using the park for major worship-based events. However, it reasoned that this restriction could be justified because such religious/belief-based events by their very nature could exclude others who don't share that religion/belief from attending the event or using the park more generally.
- 9.3.3 The Council's Events Policy ensures that event providers operate in accordance with the Equality Act and do not discriminate against groups who share a protected characteristic.
- 9.3.4 The Policy aims to strike a balance between ensuring that the parks, such as Finsbury Park, can be used as a community asset for all groups to access for the majority of the year, against the need to generate income from hosting major events and for these to contribute to the borough's cultural and leisure offer.
- 9.3.5 An equality impact assessment has been completed to accompany the Festival Republic Events application and can be found in Appendix 3. The assessment explores impact on residents in the immediate wards surrounding Finsbury Park: Stroud Green (LB Haringey), Harringay (LB Haringey), Brownswood (LB Hackney), Finsbury Park (LB Islington) as well as groups who shared protected characteristics.
- 9.3.6 The assessment identifies that children, women with children and people with disabilities will be, to a limited extent, impacted negatively by the proposal, as they are more likely to use the park. However, this needs to be balanced against the identified benefits for the community, improving equality of opportunities and fostering good relations. The Council is taking a number of actions to mitigate the negative impact on specific groups with protected characteristics arising from the events.
- 9.3.7 The council is committed to working with event organisers to reduce the effects of noise from events on all residents living near the park and will enforce the individual conditions that accompany the event's permission including those related to reducing disruption, number of days (including set up) and maximum event space.

10. Use of Appendices

- 10.1 Appendix 1 – List of Finsbury Park stakeholders who were consulted
- 10.2 Appendix 2 – Finsbury Park stakeholders’ full responses to major park hire applications
- 10.3 Appendix 3 – Equality Impact Assessment: Applications by Festival Republic Ltd to hire Finsbury Park for multi-event weekends including the Community Festival, Wireless Festival and un-named event in 2020
- 10.4 Part B – Not for publication by virtue of paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972

11. Local Government (Access to Information) Act 1985

- 10.1 Haringey Outdoor Events Policy - <http://www.minutes.haringey.gov.uk/documents/s48887/OEP%20-%20CLEARED%20COVERING%20REPORT.pdf>

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Appendix 1:

List of Finsbury Park stakeholders who were consulted

Stakeholder consultation		
As set out in the Outdoor Events Policy, stakeholders were emailed on 25 October 2019 with details of the Festival Republic park hire applications received for Finsbury Park 2020.		
36 external stakeholder groups, plus internal council colleagues and statutory bodies including the police, fire, ambulance and transport providers were emailed giving 10 working days to respond to the application with comments.		
A full list of stakeholders is below. Those marked in green provided a response to the consultation.		
External stakeholders	Internal council colleagues	Statutory bodies
Access to Sport	Cabinet Member for Environment	London Fire Brigade
Alpha Dog Club	Parks Service	Metropolitan Police Service
Ambler Primary School	Licensing	London Ambulance Service
British Military Fitness	Food Safety Team	Transport for London
Edible Landscapes	Emergency Planning Team	Govia Thameslink Railway
Finsbury Park Art Hut	Health & Safety Team	
Finsbury Park Boats	Highways	
Finsbury Park Bowls Club	Neighbourhood Action Team	
Finsbury Park Cafe	Parking Services	
Finsbury Park Sports Partnership	Veolia	
Finsbury Park Trust		
Furtherfield		
Harringay Green Lanes Traders Association		
Highbury Community Association		
Ladder Community Safety Partnership		
London Borough of Hackney		
London Borough of Islington		
London Mets Softball Club		
Manor House Development Trust		
Park View Cafe		
Parkrun		
Parkwood Primary School		
Pedal Power		
Regiment Fitness		
Saracens RFC		
Stroud Green Residents' Association		
Stroud Green School		
Stroud Green Traders Association		
The Friends of Finsbury Park		
Try Tag Rugby		
Harringay Ward Members x 3 (LB Haringey)		
Stroud Green Ward Members x 3 (LB Haringey)		
Seven Sisters Ward Members x 3 (LB Haringey)		
St Ann's Ward Members x 3 (LB Haringey)		
Brownswood Ward Members x 2 (LB Hackney)		
Finsbury Park Ward Members x 3 (LB Islington)		

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Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

Received: Monday 28 October 2019
From: Cllr Sarah James
Haringay Ward, LB Haringey

Dear Danny,

Thank you for sending this notice of the proposed events in Finsbury Park for next year. I am sure that the reduction in the number of events being held will be very welcome.

However, the daily capacity for these events is very high at 45k. Can this be reduced?

I have received feedback from local residents complaining about the large footprint of the events and the fact that the carriageway falls within the perimeter fencing for the festivals making it difficult for cyclists and pedestrians to go through the park.

It would really help to reduce the level of complaints if the scale of these events could be more contained so that local residents (and other visitors) could continue to access the full carriageway.

Best wishes,

Sarah

Received: Thursday 31 October 2019
From: Bruce Devile
Head of Business Intelligence & Member Services, LB Hackney

Hi Danny

We would like to register our objections to the proposed schedule for 2020 please.

The new schedule will result in unacceptable disruption to Hackney residents for three consecutive weekends and almost doubles the major disruption to us from 2019.

Previously only the Wireless related events majorly affected Hackney residents, but now it seems all the major events will affect Hackney residents the most. The events which had ingress and egress on the Haringey side of the park have been withdrawn and replaced with events which cause the most disruption to Hackney. It is disappointing that Haringey have chosen not to speak with Hackney ahead of this wider announcement.

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

The consecutive weekend (and consecutive nights on those weekends) nature of the events is totally unacceptable for our residents.

The number of events and again the consecutive nature also places unacceptable demand and strain on our Council services. The increase in events places additional cost pressures as Haringey/FR do not fully cover our costs. It also gives capacity issues for the staff involved as they still have to complete the Hackney day job.

thanks
Bruce

Received: Monday 4 November 2019
From: Ian
Chair LCSP, Chair Haringay Police Panel

Dear Danny,

Thanks for your email regarding major events in Finsbury Park next year, as further discussed at the recent Stakeholder Meeting.

On behalf of our members, we very much welcome the approach of bringing together the major events in one concentrated period, the obvious advantages of which do not need repeating here. The fundamental issue is, of course, how to secure the essential income stream while causing the least impact/disruption to residents and the park itself. We believe that this proposal is a really positive and significant move in achieving that aim. We also welcome the accompanying proposal that there will be no other events with over 10,000 capacity throughout next year.

Best wishes
Ian
Chair LCSP
Chair Haringay Police Panel

Received: Sunday 10 November 2019
From: Diane Burridge
Highbury Community Association

To: Danny Singh, Senior Events Officer – Active Communities, Environment and Neighbourhoods, Haringey Council

From: Diane Burridge on behalf of the Highbury Community Association (HCA)

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

10 November 2019

The Highbury Community Association (a Finsbury Park Events Stakeholder) has over 1,000 members - residents mainly living in the Highbury West ward in Islington, an area greatly affected by these major events. The Association is run by local residents and has no paid staff. An Annual General Meeting and other events are held each year, and a quarterly newsletter is produced, with the primary purpose of protecting and improving our area.

We are responding to the official consultation organised by Haringey Council which has received applications from event organisers to host major events in Finsbury Park during the 2020 season. The events are listed below:

Event	Dates 2020	Daily capacity	Licence Holder / Organiser
Community Festival weekend	26 – 28 June (3 days) On site: 16 June	45k	Live Nation / Festival Republic
Wireless Festival weekend	3 – 5 July (3 days)	45k	
TBC	10 OR 11 July (1 day) Off site: 17 July	45k	

In the invitation to the consultation process, Haringey Council states that the effects of such events will be far less in 2020 than in 2019. We will respond to these statements in turn:

Change 1 statement: A reduction, in comparison with 2019, in the number of major events across the events season for 2020, which will result in three weeks' shorter occupancy period of build and break days in the park (2020: 24 / 2019: 44).

HCA response: This is still over four weeks' disturbance in the Park. From 16 June to 17 July, nearly 30% of the Park will be closed off with high walls and used for major events, during the summer months when people want and need to enjoy a park the most.

Change 2 statement: Less chance of damage occurring to the grass and paths, and emissions from event vehicles cut by two thirds– one load in / one load out rather than three. Focusing events into these four weeks will ensure public usage of the areas can increase and the grass condition can be improved to reduce the intensity and severity of any damage to the grass areas during events.

HCA response: One load in and one load out does not take into account all the traffic movement during events. This traffic movement causes pollution in a wider area, and is noisy and dangerous.

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

Change 3 statement: Removes events that take place in the wetter months and thus significantly reducing the potential for damage.

HCA response: Summer months can be wet, as they were in 2019, which caused major damage to a large grass area from July to October 2019. There are photographs to show this damage which made the 'grass area' muddy and uneven, and most unpleasant to sit in or walk over.

Change 4 statement: With Steel Yard not going ahead, the park would be free of events during the May half-term school holiday.

HCA response: Thank you for this respite! What about the summer months when Finsbury Park should be a park for the benefit of local people who so much want to relax in a green open space- free from noise and truck movements- in this very congested, inner city area?

As noted several times in responding to consultation on the use of Finsbury Park, the Highbury Community Association objects to Finsbury Park being used so much for such major events for these reasons:

1. Scale of events:

From 16 June to 17 July 2020, nearly 30% of Finsbury Park will have disturbances of truck movements for the setting up, holding and then the taking down of all the paraphernalia associated with such large events, creating much noise and other pollution. This means that for half the summer, the area of the Park facing Islington and Hackney will be used for events.

2. Disturbance to students and others:

School exams (GCSE and A levels) start mid-May and continue to end of June. The noise for people living nearby can be most distressing for people having to study and wanting to do well in their exams. No matter how much the noise is controlled it can still be a disturbance, particularly for the many people living in the higher floors of flats, which comprise much of the type of housing nearby.

3. Loss of the Park area and disturbance within the Park:

The Park area facing Seven Sisters Road is where most Islington (and Hackney) residents enter the Park. During the days when major events' organisers will be in the Park, this area will be disturbed by truck movements, barriers, high walls, crowds, drug dealing etc - making the Park most unwelcoming and difficult to access.

The summer period is when people want to enjoy peaceful and green open spaces, and when children want/need to play in a clean environment. Finsbury Park is situated in a densely-populated, deprived inner-city area and the Park is essential for mental and physical well-being. Government (national and local) policy promotes physical activity; such a use of the Park contradicts this policy.

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

Even in the areas within the Park away from where the events are being held, the noise and pollution from the machinery being used for the events is most disturbing and not conducive to trying to have some peace and quiet somewhere.

The impact of major events in Finsbury Park lasts for months after these have ended - with the green areas spoiled and litter left accumulated along the edges of the Park, as well as damage to trees, benches, pavements etc.

4. Disturbance throughout the area outside the Park:

During major events in previous years, much anti-social behaviour has occurred in our area, including: people defecating in front gardens; open drug-dealing; cars tooting and groups shouting after the events. These disturbances lasted to midnight (and even later along Blackstock Road), keeping children awake, as well as affecting people needing to sleep for work or to sit exams the next day.

These disturbances were mitigated in part in 2019 due to concerted action by London Borough of Islington with local residents, funded mainly by the event organisers – closing roads, diverting buses, more noise monitoring, community enforcement patrols, more complaints lines, and more cleaning of streets. Review meetings were held before and during the events, taking up much officer and local people's time.

5. The Principle:

5.1 Wireless (and now the Community Festival) are on average three times larger than other events held in the Park, and therefore have impacts that totally eclipse these - which is why the Highbury Community Association supported the Friends of Finsbury Park in opposing Wireless specifically.

A park should be a park, and not a venue for large events for much of the summer, ignoring the mental and physical well-being of local residents, particularly children.

5.2 We note a recent judgement affecting Lambeth Council's use of Clapham Common for major events:

In future Lambeth Council will have to seek permission from the Secretary of State for Environment, Food and Rural Affairs before structures can be erected on Clapham Common. Vast tents, domes, stages and other structures had been allowed by Lambeth Council, causing huge damage to the common.

The Open Spaces Society, with local amenity societies, had repeatedly told the council that all structures require the council to obtain permission from the Secretary of State for works on common land- whether temporary or permanent. The

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

concession applies only, however, to Clapham Common and not to other parks and open spaces in the borough. And only to commons land.

However, the Open Spaces Society and other groups, will be campaigning for such legislation to appertain to most public open spaces- spaces which people often had to campaign vigorously for many years to get, and which are now being seen as simple income-generators.

Received: Sunday 10 November 2019
From: Simon Hunt
The Friends of Finsbury Park

Hi Danny,

Please see below for the FoFP consultation response to the proposed major events.

Many thanks,

Simon

Event consultation – Friends of Finsbury Park response

We welcome the reduction in the number of days' closures for major events in 2020. This is a step in the right direction in terms of the management of Finsbury Park. However, we note that the proposed events mean that the central area of the park will be closed for a full month. Many residents who might be prepared to tolerate one weekend of events are now being asked to have to endure three consecutive weekends of events. We worry about this potential impact that this can have on the mental and physical health of local residents, many of whom lack the financial means to escape the area.

We note that the proposals entail a reduction in the number of events companies that Haringey Council will be working with in Finsbury Park down to one. We are concerned about the idea of the council being beholden to one singular events organiser for the entire income for Finsbury Park, and the effect that this will have on their negotiating position and their scope to turn away festival organisers for breaching license conditions. If the majority of park income is linked to one single events company, what power does the council have either to reject their application, or to seek new licensing conditions or fees?

We also note the increase in the number of event attendees for the June/July events to 315,000. This is a high footfall in such a short period of time. We are concerned

Appendix 2:

Finsbury Park stakeholders' full responses to Festival Republic park hire applications – 2020 events

about this high number of attendees for two reasons. The first is the potential damage to the park by this high concentration of footfall in such a short time, which could cause further damage to grass and excessive compaction of soil. What assurances can the council give that the increased damage to the park can be mitigated. The second is the increased disruption to the local area which is caused by the high-capacity 45k events. How will this be managed? What will be the levels of security and what assurances can the council give that there will not be continued antisocial behaviour after the events?

We understand that the Council is looking at adopting 5-year contracts with event organisers. We are concerned about a potential 5-year agreement with festival organisers as this can only reduce the level of scrutiny of licenses and accountability of the events organisers over this 5 year period. Will the contents of any 5-year contract be presented to the stakeholder group for approval before any such contract is signed.

Finally, we would like to repeat the concerns expressed by the Highbury Community Association with respect to the loss of the Park area and disturbance within the park:

The Park area facing Seven Sisters Road is where most Islington (and Hackney) residents enter the Park. During the days when major events' organisers will be in the Park, this area will be disturbed by truck movements, barriers, high walls, crowds, drug dealing etc - making the Park most unwelcoming and difficult to access.

The summer period is when people want to enjoy peaceful and green open spaces, and when children want/need to play in a clean environment. Finsbury Park is situated in a densely-populated, deprived inner-city area and the Park is essential for mental and physical well-being. Government (national and local) policy promotes physical activity; such a use of the Park contradicts this policy.

Even in the areas within the Park away from where the events are being held, the noise and pollution from the machinery being used for the events is most disturbing and not conducive to trying to have some peace and quiet somewhere.

The impact of major events in Finsbury Park lasts for months after these have ended - with the green areas spoiled and litter left accumulated along the edges of the Park, as well as damage to trees, benches, pavements etc.

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EQUALITY IMPACT ASSESSMENT

The **Equality Act 2010** places a '**General Duty**' on all public bodies to have '**due regard**' to the need to:

- Eliminating discrimination, harassment and victimisation and any other conduct prohibited under the Act
- Advancing equality of opportunity for those with 'protected characteristics' and those without them
- Fostering good relations between those with 'protected characteristics' and those without them.

In addition the Council complies with the Marriage (same sex couples) Act 2013.

Stage 1 – Screening

Please complete the equalities screening form. If screening identifies that your proposal is likely to impact on protected characteristics, please proceed to stage 2 and complete a full Equality Impact Assessment (EqIA).

Stage 2 – Full Equality Impact Assessment

An EqIA provides evidence for meeting the Council's commitment to equality and the responsibilities under the Public Sector Equality Duty.

When an EqIA has been undertaken, it should be submitted as an attachment/appendix to the final decision making report. This is so the decision maker (e.g. Cabinet, Committee, senior leader) can use the EqIA to help inform their final decision. The EqIA once submitted will become a public document, published alongside the minutes and record of the decision.

Please read the Council's Equality Impact Assessment Guidance before beginning the EqIA process.

1. Responsibility for the Equality Impact Assessment

Name of proposal	Applications by Festival Republic Ltd to hire Finsbury Park for multi-event weekends including the Community Festival, Wireless Festival and an un-named event in 2020
Service area	Parks & Leisure
Officer completing assessment	Sarah Jones: Events & Partnerships Manager
Equalities/ HR Advisor	Louise Hopton Beatty Policy & Equalities Officer
Cabinet meeting date (if applicable)	Cabinet Member Signing
Director/Assistant Director	Stephen McDonnell, Director – Environment and Neighbourhoods

2. Summary of the proposal

Please outline in no more than 3 paragraphs

- The proposal which is being assessed*
- The key stakeholders who may be affected by the policy or proposal*
- The decision-making route being taken*

The Council has received three park hire applications from Festival Republic Ltd to hire part of Finsbury Park for three weekends in 2020, to host major music events. The proposed events are:

- Multi-event weekend including Community Festival - 26, 27 and 28 June
- Wireless Festival – 3, 4 and 5 July
- A one day, un-named event – 11 July

The Outdoor Events Policy, adopted by the Council in 2014, details the approval process for determining applications. The Policy requires that, where major event applications are submitted, prior authority should be given by the Cabinet Member, as a non-key decision. The criteria for major events includes:

- expected attendance is over 10,000;
- events last more than 2 days with 5,000 or more in attendance;
- organiser occupies the site for more than 14 days including set up and take down periods.

As part of the approval process for every park hire application, the Policy stipulates the need for consultation to take place. Paragraph 5.1.6 of the Policy states “Consultation will involve all stakeholders, including Friends Groups, Area Park Managers, Ward Councillors, Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate to the specific park or open space”.

Whilst located in Haringey, Finsbury Park sits on the borders of neighbouring boroughs of Hackney and Islington. Therefore, recognised stakeholders also include residents’ associations and schools from the three boroughs, Hackney and Islington council officers, councillors from six adjoining wards including Hackney and Islington and all park user groups and leaseholders.

An EqIA was carried out at the time of developing the Outdoor Events Policy. However, it is recognised that major events do have different site layouts and therefore could have differing impacts on park users. To plan for and mitigate these effects, individual EqIAs for specific major event applications will assess the level of potential impact on recognised groups with protected characteristics.

The proposal is for 2 repeat events to take place in Haringey with the addition of a one-off, one day in the final week. Wireless Festival and Community Festival have taken place in Finsbury Park in previous years.

Decision making process

The Council's Events Policy stipulates that major event applications are required to be determined with the prior agreement of the Cabinet Member.

If authority is given, then officers will give in principle agreement to the Applicant for the event application to progress. The event will then be subject to lengthy discussions with relevant authorities, including licensing before final agreement is given.

In adopting the Policy, the Council established its commitment to using the Park for a limited number of major events each year. Accordingly, the only other alternative option which would be considered would be to reject the application. This option was rejected, on the grounds that the events do not fall within any of the grounds set out in paragraph 5.3 of the Policy for automatic refusal.

3. What data will you use to inform your assessment of the impact of the proposal on protected groups of service users and/or staff?

Identify the main sources of evidence, both quantitative and qualitative, that supports your analysis. Please include any gaps and how you will address these

This could include, for example, data on the Council's workforce, equalities profile of service users, recent surveys, research, results of relevant consultations, Haringey Borough Profile, Haringey Joint Strategic Needs Assessment and any other sources of relevant information, local, regional or national. For restructures, please complete the restructure EqIA which is available on the HR pages.

Protected group	Service users	Staff
Sex	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Gender Reassignment	We do not hold this data. The Equality and Human Rights Commission have published a national estimate.	N/A
Age	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington) Stakeholder feedback	N/A
Disability	Ward Profiles: Harringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington); Stakeholder feedback; LB Haringey Complaints Data	N/A
Race & Ethnicity	Ward Profiles: Harringay, Stroud	N/A

	Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park Ward (LB Islington)	
Sexual Orientation	ONS Annual Population Data 2017	N/A
Religion or Belief (or No Belief)	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Pregnancy & Maternity	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A
Marriage and Civil Partnership	Ward Profiles: Haringay, Stroud Green wards (LB Haringey), Brownswood ward (LB Hackney), Finsbury Park ward (LB Islington)	N/A

Outline the key findings of your data analysis. Which groups are disproportionately affected by the proposal? How does this compare with the impact on wider service users and/or the borough's demographic profile? Have any inequalities been identified?

Explain how you will overcome this within the proposal.

Further information on how to do data analysis can be found in the guidance.

The Applicant has applied to hire the space known as the bandstand field to facilitate the main event area for all three events.

The bandstand field is a green expanse of grass, which slopes gently down to the southern boundary of the park, creating a natural amphitheatre.

The prospective events taking place in June and July require the bandstand field, the grass area to the north and south of the tennis courts, the reservoir field and the strip of grass running along the southern perimeter of the Park, along Seven Sisters Road, between Finsbury Gate and Manor House. This is to accommodate attendee and staffing numbers of up to 49,999 as specified under the Live Nation Premises Licence conditions.

The Applicant has approached community led sports charity, the Finsbury Park Sports Partnership with a view to hiring the tennis courts in the park, over the three consecutive major event weekends in June and July, to facilitate the placement of toilets. A decision on this has yet to be determined by the Sports Partnership.

The total area used for the events equates to 30% of the Park (31% if the tennis courts are included). The remaining 70/69% of the Park remains open to the public at all times.

Users of Finsbury Park come from all ages, backgrounds and abilities. There is a wide range of facilities in the park provides the opportunity for varying recreational activity, aimed at both general park users and specific user groups.

However, we can infer that residents who live in the immediate area are more likely to use the park and be impacted by the events. We also know that these impacts affect children, women and people with disabilities, who are vulnerable to due to their protected characteristic. This assessment addresses the Council and event promoter's actions, which mitigate any impact. The tables below summarise the demographic data for residents in Harringay, Stroud Green (LB Haringey); Brownswood (LB Hackney); Finsbury Park (LB Islington) wards.

A) Sex (Census data, 2011)

	Female	Male
Harringay (LB Haringey)	48.6%	51.4%
Stroud Green (LB Haringey)	50.2%	49.8%
Haringey	50.5%	49.5%
Brownswood (LB Hackney)	49.6%	50.4%
Hackney	50.4%	49.6%
Finsbury Park (LB Islington)	50.2%	49.8%
Islington	50.8%	49.2%
London	50.9%	49.1%
England	50.8%	49.2%

As in common with national and regional trends, there are slightly more females than males, with the exception of Harringay and Brownswood wards.

Gender reassignment

We do not hold local data on gender reassignment. The Equality and Human Rights Commission estimate that there is between 300,000-500,000 transgender people in the UK¹. It is anticipated that the major event applications will not have a disproportionate impact on this protected characteristic. All of the events proposed in this application do not discriminate entry on the grounds of sex, which aligns with the Council's Outdoor Events Policy.

B) Age (GLA Population Projection data, 2015)

	Harringay	Haringey	London
0 – 15	15.2%	19.4%	20%
16 – 64	77.3%	71.6%	68.6%
65+	7.4%	9%	11.4%

	Stroud Green	Haringey	London
0 – 15	15.5%	19.4%	20%
16 – 64	76.7%	71.6%	68.6%
65+	7.8%	9%	11.4%

	Brownswood	Hackney	London
0 – 15	13.9%	20.4%	20%

¹ <https://www.equalityhumanrights.com/en/trans-inequalities-reviewed/introduction-review>

16 – 64	80.5%	72.4%	68.6%
65+	5.6%	7.2%	11.4%

	Finsbury Park	Islington	London
0 – 15	17.6%	15.9%	20%
16 – 64	73.9%	75.5%	68.6%
65+	8.5%	8.6%	11.4%

Ward profile data for Stroud Green, Harringay, Brownswood and Finsbury Park shows that on average 15.55% of the local population is aged between 0 – 15, which is lower than the London average of 20%.

Many of the play facilities within the park are aimed at children under the age of 15. All these facilities within the Park remain open at all times during the event. Wayfinding signage is put in place at various locations around the park, detailing this.

Strict noise controls for the event are in place and monitored by both noise consultants employed by the Applicant, and local authority noise officers. Events taking place on Fridays and Saturdays end at 22:30, on Sundays it will end at 9.30pm (as required in the Live Nation Premises Licence), taking into consideration that the working week begins the following day.

During the stakeholder consultation, one residents' group raised the issue that the events will take place at a time when young people may be revising for GCSEs/A'Level exams and could be affected by the music. Whilst the exam period will be over by the time the events start and in addition to monitoring potential disturbance in the immediate area, the Council ensures that all libraries within Haringey are open to those wanting a quiet place to work. All of Haringey's libraries are open from 09:00-19:00 on Monday to Friday and 09:00-17:00 on Saturday. Wood Green Central Library, Hornsey Library, Alexandra Park Library and Marcus Garvey Library are open 12:00-16:00 on Sunday.

C) Disability

	Haringey	Hackney	Islington	London	England and Wales
Day-to-day activity limited a lot	6.8%	7.3%	8%	6.7%	8.3%
Day-to-day activity limited a little	7.2%	7.1%	7.6%	7.4%	9.3%
Day-to-day activity not limited	86.0%	85.5%	84.3%	85.8%	82.4%
Day-to-day activity limited a lot: Age 16-64	3.8%	4.4%	4.7%	3.4%	3.6%
Day-to-day activity limited a little: Age 16-64	4.6%	4.9%	4.9%	4.2%	4.6%
Day-to-day activity not limited: Age 16-	62.4%	62.8%	65.5%	61.5%	56.5%

64

Haringey has roughly the same proportion of people where day-to-day activity is limited to some extent as London, but lower than the national average.

During the build and break for events, thoroughfares are kept open to park users to transgress the Park north to south, east to west.

For 2020 it has been agreed that the main carriageway from the zebra crossing by the lakeside Café, down to Finsbury Gate will only be open to pedestrians and cyclists during the peak times of the morning and evening rush hour – 5-9am and 3-7pm. At all other times pedestrians and cyclists will be directed to use the pathway between Oxford Road and Finsbury Gate which runs parallel between the railway line and tennis courts.

The decision to allow the closure of this part of the carriageway has been made after careful consideration, and with the safety of park users at the forefront. The Applicant has facilitated the continued use of the carriageway by pedestrians and cyclists. This has included segregating pedestrian, cycle and vehicle usage into specific lanes. But in recent times it has become harder to manage this with the increase and speed in which cyclists enter this area, often ignoring instruction.

The pathway from Hornsey Wood Tavern Gate through to the central play area remains open during the majority of the build and break, but is closed on event days and the immediate day which follows, to allow the site to be cleared and made safe for the public.

During the period that these two thoroughfares are closed to the public, alternative routes are made available and publicised to ensure access by park users is maintained. All routes ensure that access for those with disabilities is maintained.

Pedal Power, a cycling proficiency trainer aimed at people with disabilities, are based in the track and gym within the Park. They use the tarmac area near to the ball courts for some of their regular, weekly sessions. This area is used by the Applicant for storage during the times of the events and the build and break.

All efforts are made to ensure the group's activity continues whilst events are taking place in the park, with many of their sessions scheduled for the hardstanding area being relocating to the track and gym. The Council pays for any additional charges incurred as a result of this relocation. An offer has also been made in the past by Stroud Green School to accommodate the group if needed.

By hosting major events in Finsbury Park, the Council is able to use some of the income to provide financial support to Pedal Power. Over the past three years the Group has received over £30,000 in funding which has provided extra activity days, new equipment including a range of bikes allowing people of different abilities to benefit from cycling training and increased training sessions over the summer.

Parking for blue badges holders

On event days, all public parking within the park is stopped, to allow for the event to take place. However, all recognised park stakeholders and those with blue badges are allowed to maintain access to the park's car parking facilities.

The Council use all feedback to work with the Police and other agencies to ensure that any event conditions are enforced promptly. In previous years, the Council has responded to complaints of insufficient parking restrictions on residential roads and enforced extensions to CPZs and other restrictions. The Council will continue to mitigate any potential impact on residents who live near to the park and those with disabilities.

D) Race & Ethnicity (*Census data, 2011*)

	Black and Minority Ethnic
Haringay (LB Haringey)	34.5%
Stroud Green (LB Haringey)	25.9%
Haringey	39.5%
Brownwood (LB Hackney)	38.2%
Hackney	45.3%
Finsbury Park (LB Islington)	42.9%
Islington	31.8%
London	40.2%
England	14.6%

The data shows us that the proportion of residents who are of Black and Minority Ethnicity in the wards immediately surrounding Finsbury Park is comparable to the London average. The proportion of BAME residents is considerably higher than the England average.

As a condition of hiring the park, the Council requires applicants to install way-finding signage during the build and break, and on event days to inform people that facilities remain accessible to the public and thoroughfares used by park users remain open.

It is recognised that the affected wards contain a high number of different ethnic groups, whose first language may not be English. Therefore, all wayfinding signage is assessed and designed using maps and symbols, with limited use of the written words.

E) Sexual Orientation

We do not hold ward or borough level data on sexual orientation, and it is not collected nationally through the Census. However, the ONS estimates that 3.7% of Haringey's population are lesbian, gay or bisexual (LGB), which is the 15th largest LGB community in the country².

All major event applications must not discriminate on grounds of sexual orientation. Therefore, any major event that takes place in a Haringey park is open to people of every sexual orientation.

F) Religion

²

<https://www.ons.gov.uk/peoplepopulationandcommunity/culturalidentity/sexuality/articles/subnationalsexualidentityestimates/uk2013to2015#introduction>

	Harringay (LB Haringey)	Stroud Green (LB Haringey)	Brownswood (LB Hackney)	Finsbury Park (LB Islington)	London	England & Wales
Christian	39%	36.5%	37.3%	37.9%	48.4%	59.3%
Buddhist	1.3%	0.9%	1.3%	1.1%	1.0%	0.4%
Hindu	2.5%	0.7%	0.6%	1.0%	5.0%	1.5%
Jewish	0.6%	1.7%	2.8%	0.6%	1.8%	0.5%
Muslim	14.1%	7.3%	11.3%	15.9%	12.4%	4.8%
Sikh	0.3%	0.2%	0.7%	0.2%	1.5%	0.8%
Other religion	0.7%	0.6%	0.6%	0.4%	0.6%	0.4%
No religion	32.7%	42.7%	37.1%	25.2%	20.7%	25.1%
Religion not stated	8.7%	9.4%	8.2%	17.2%	8.5%	7.2%

The Haringey, Hackney and Islington wards affected by the proposal have lower than average Christian communities compared to the regional and national average, but has larger Jewish and Muslim populations. All three boroughs have a larger population who do not have a religion.

G) Pregnancy and maternity

The number of 0-4 year olds in the wards affected in the 2011 Census were:

	Proportion of 0-4 year olds
Harringay (LB Haringey)	6.4%
Stroud Green (LB Haringey)	6.0%
Haringey	7.1%
Brownswood (LB Hackney)	4.9%
Hackney	7.8%
Finsbury Park (LB Islington)	6.8%
Islington	5.9%
London	7.2%
England & Wales	6.2%

Haringey has a higher proportion compared to the England and Wales average, but is marginally below the London average.

	Proportion of households with dependent children
Harringay (LB Haringey)	23.8%
Stroud Green (LB Haringey)	24.2%
Haringey	31.4%
Brownswood (LB Hackney)	21.3%
Hackney	32.4%
Finsbury Park (LB Islington)	
Islington	
London	30.9%
England & Wales	29.1%

Haringey has a larger proportion of households with dependent children compared to the regional and national average.

H) Marital and civil partnership status

	Married (heterosexual couples)	Civil Partnership
Harringay (LB Haringey)	28.5%	0.7%
Stroud Green (LB Haringey)	27.5%	1.1%
Haringey	32.2%	0.6%
Brownswood (LB Hackney)		
Hackney	26.8%	0.6%
Finsbury Park (LB Islington)		
Islington	24.8%	0.8%
London	40%	0.4%
England & Wales	47%	0.2%

The number of married people (only available to heterosexual couples at the time) is significantly lower than in London and England. However, the proportion of people in civil partnerships is higher in the area compared to the London and England and Wales averages.

4. a) How will consultation and/or engagement inform your assessment of the impact of the proposal on protected groups of residents, service users and/or staff?

Please outline which groups you may target and how you will have targeted them

Further information on consultation is contained within accompanying EqIA guidance

The Council's Events Policy stipulates the need to consult recognised stakeholders, including Friends Groups, Area Parks Managers, Ward Councillors, the Cabinet Member for Environment and the members of the Haringey Safety Advisory Group. Other consultees may be added where appropriate for the specific park or open space.

The Council established the Finsbury Park Events Stakeholder Group, which meets regularly to update and inform all recognised stakeholders of Finsbury Park as event plans are developed. It is in this forum that issues and mitigating actions may be discussed in the lead up to events. This group is chaired by the Cabinet Member for Environment and is attended by the event Applicant as and when required.

In discharging the requirement to consult, the Council sent details of the applications to thirty-six stakeholder groups by email dated 25 October 2019 giving 10 working days to respond to the application with comments.

During the Judicial Review launched by the Friends of Finsbury Park in 2016, challenging the Council's powers to hire out the Park for the Wireless Events, the High Court defined

the consultees as 'informed consultees' who had opportunities to share their views within this 10 day period. This, and a subsequent appeal heard in the Court of Appeal in 2017, were found in the Council's favour with all points raised, dismissed.

4. b) Outline the key findings of your consultation / engagement activities once completed, particularly in terms of how this relates to groups that share the protected characteristics

Explain how will the consultation's findings will shape and inform your proposal and the decision making process, and any modifications made?

Of the list of consultees, only those highlighted in green at Appendix 1 provided a total of 3 responses broken down as follows:

- (a) 1 response was received from Councillor Sarah James, Harringay Ward Member
- (b) 1 response was received from a residents' association: Highbury Community Association
- (c) 1 response was received from Hackney Council
- (d) 1 response was received from Ladder Community Safety Partnership
- (e) 1 response was received from The Friends of Finsbury Park

The comments are set out at Appendix 2. However, they can be summarised in the main as being concerns around number and duration of events; the effect on neighbouring boroughs; event area / set up and take down / disruption; environmental damage; ASB; noise; rubbish.

The Policy allows for up to five major events (10,000 or more attendees) to take place in the Park in any one year, for a duration of between 1-3 days at a time. This number will not be exceeded. The major events proposed for 2020 are reduced from 2019.

A cross-party working group has been created, attended by senior officers from Haringey, Hackney and Islington Councils, to focus on issues related to Finsbury Park. Officers will use the forum to discuss potential impacts on all three boroughs. Improved communication routes between the Neighbouring borough's and Festival Republic resulted in additional resources introduced for 2019. These improvements will be built on for the 2020 events season.

The Council takes extensive steps to ensure the set up and dismantling of the events are sufficient for the safe installation of an event area, while retaining as much public access as possible. The Council will work closely with the event promoters months in advance of the event to agree how a phased closure of the event space is managed as build progresses and to ensure that vehicle movement through the park is managed and controlled during these periods. These plans are shared with the Finsbury Park Event Stakeholder Group, to seek feedback and comments for improvement, which can be discussed in detail with the promoters.

Since 2014, the Council has locked the Oxford Road gate at 16:00 on event days, this time

was extended to 18:00 in 2019, preventing event attendees from egressing on to residential streets following the event. This is advertised in advance of each event, with alternative routes provided at the gate.

Parking restrictions are implemented in the park during the major event period. Parking in the park on event days is limited to staff working at the events. Public parking is prohibited, with the exception of Blue Badge holders and pre-arranged parking for recognised park stakeholder groups. The Council and event organisers ensure that parking restrictions are clearly communicated in advance of and throughout the period of the events.

An improved security and stewarding plan was introduced in 2018 to cover the Hackney side streets. Festival Republic committed to providing the same level of cover for the Hackney streets, as well as significantly increasing the number of security based in Islington streets in 2019. Security is provided by a specialist, high-end security management company who are known for providing exceptional standards of specialised security, whilst providing high quality customer service. Festival Republic is committed to improving security in the local area year on year, and this continues to be an ongoing discussion.

As well as having static security personnel based at each junction off Seven Sisters Road, there will be roaming personnel patrolling each of the roads, plus a response team on hand.

During major event days, the Finsbury Park Major Event Day CPZ is implemented, ensuring resident parking in the streets surrounding the Park is maintained. All promoters operating in the Park ensure that their attendees know that there is limited parking and promote travel to the event via public transport.

5. What is the likely impact of the proposal on groups of service users and/or staff that share the protected characteristics?

Please explain the likely differential impact on each of the 9 equality strands, whether positive or negative. Where it is anticipated there will be no impact from the proposal, please outline the evidence that supports this conclusion.

Further information on assessing impact on different groups is contained within accompanying EqlA guidance

1. Sex

Although the ward-level data shows that the male to female ratio is broadly in line with national trends, we know that women are more likely to be carers to young children, who use the park, and therefore the proposal disproportionately impacts this group.

However, any impact is mitigated as the proposed events will occupy approximately 30% of the Park (31% if the tennis courts are included) leaving 70/71% of the park open to the public, with all formal play and sports council managed facilities remaining available to

use. The Council and the event promoters will ensure that signage is in place to direct park users away from the event and to remaining available spaces in the park.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
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2. Gender reassignment

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
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3. Age

The report identifies that children are more likely to use the park’s facilities and, therefore, they are more likely to be impacted by the proposed events. However, the events will occupy approximately 30% of the Park (31% if the tennis courts are included) leaving 70/69% of the park open to the public, with all formal play and sports facilities remaining available to use. The Council and the event promoters will ensure that signage is in place to direct park users away from the events and to remaining available spaces in the park.

The event organisers and the Council will ensure, as in previous years that the park is cleaned throughout the duration of the events. The wider park area (outside of the event perimeter) is restored to ‘normal’ on the night of the event being dismantled. In doing this, the Council seeks to minimise the impact on park users and ensure that the park is left in a safe condition for residents to enjoy.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
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4. Disability

The Council ensures that the majority of footpaths and carriageways in the park are accessible for park users with disabilities.

Sections of the carriageway will be closed during the event days and set up days. The remaining footpaths and carriageways will remain open in the park.

Alternative routes will be made available and publicised to ensure access by park users is maintained. The Council will ensure that all routes allow access for those park users with disabilities. Throughout the duration of the events, stewards will be present in the wider

park space and can offer assistance to park users with visual impairments, whose familiarity with the park may be distorted by the events. In previous years, the Council has not received complaints from park users with visual impairments as a result of the proposed events. However, Council officers will ensure that immediate feedback on the event will be used to improve any actions seeking to support those park users with disabilities.

The Council will ensure that parking for Blue Badge holders is maintained and available throughout the duration of the events, including during the set up and dismantling phases.

By hosting the proposed events, the Council is able to use some of the revenue to support groups in the park. For the last few years, Pedal Power, a cycling proficiency trainer aimed at young people with disabilities, has received over £30,000, allowing them to purchase new equipment and extend their activities.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative	X	Neutral impact		Unknown Impact	
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5. Race and ethnicity

The proposed events will attract a considerable number of attendees, from a range of ethnicities. The immediate wards surrounding the park are already some of the most diverse communities in the country.

During previous events, the Council has used pictures and symbols in its signage to ensure that communication to park users is clear and inclusive of the diverse range of communities in the area.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
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6. Sexual orientation

We are not expecting any impact. The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact		Unknown Impact	X
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7. Religion or belief (or no belief)

Under the Council's existing Events Policy, a major event is not permitted in a Haringey

park if it excludes entry on a religious basis. Therefore, any major event that takes place in Finsbury Park will allow attendees of any or no religion. The proposed events in this report will comply with this direction.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
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8. Pregnancy and maternity

We are not expecting any impact. All of the concerns regarding the impact on children who use the park are covered in point 3.

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
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9. Marriage and Civil Partnership

The event promoters will be required to comply with standard Equality Act requirements in order to prevent any discrimination based on this characteristic.

Positive		Negative		Neutral impact	X	Unknown Impact	
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10. Groups that cross two or more equality strands e.g. young black women

Women with young children:

We know that women are more likely to be carers to young children, and therefore the proposal is likely to impact disproportionately on this group. However, the impact is likely to be low because the Council and event promoters will take significant actions to mitigate the disruption caused to the park. All of the park’s formal play and sport facilities will be unaffected by the events, allowing women with young children to continue to use approximately 70/69% of the park.

Positive		Negative	X	Neutral impact		Unknown Impact	
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Outline the overall impact of the policy for the Public Sector Equality Duty:

- Could the proposal result in any direct/indirect discrimination for any group that shares the protected characteristics?
- Will the proposal help to advance equality of opportunity between groups who share a protected characteristic and those who do not?

This includes:

- a) Remove or minimise disadvantage suffered by persons protected under the

Equality Act

- b) Take steps to meet the needs of persons protected under the Equality Act that are different from the needs of other groups
 - c) Encourage persons protected under the Equality Act to participate in public life or in any other activity in which participation by such persons is disproportionately low
- Will the proposal help to foster good relations between groups who share a protected characteristic and those who do not?

Background to the major events proposals:

The nature of any proposed event is considered and embedded in the application and planning process. The Council's Events Policy also contains a list of events that would not be allowed to take place in a Haringey park. If an application does not fall within this immediate refusal, the individual event proposal is discussed between the Council and the Cabinet Member before any informal decision is made to progress the application.

Terms and conditions of the events (including entry):

The event promoters will ensure that entry to each of their events does not discriminate on the grounds of sex, gender reassignment, age, disability, race and ethnicity, sexual orientation, religion, pregnancy and maternity, marital and civil partnership status. In previous years, the events have attracted a significant number of attendees, from a diverse range of backgrounds. The proposed events provide a significant opportunity to foster good relations between groups who share a protected characteristic and those who do not. Previous events in the park have attracted a range of communities that share a common interest and come together during the events. In previous years, volunteers from Manor House Development Trust, Haringey Council and Hackney have been engaged as 'Haringey Hosts', providing information and support to attendees. In total, approximately 150 event hosts are engaged each day during the events. Representatives from the event, the Council and the Metropolitan Police are in attendance throughout the events to ensure that any potential conflict arising between attendees is extinguished or minimised.

Impact of the proposal and mitigating actions:

In relation to the potential impact on park users and residents in the immediate area, the Council will take a number of steps to ensure any impact is minimised. It is acknowledged that children and young people are a particular group that use the park and its facilities. The proposed events will occupy approximately 30/31% of the park's space and will close parts of the carriageway. It is therefore accepted that the events will create a degree of disruption to the park. However, the majority of park space (70/69%) will remain open to park users during event periods and the Council and the event promoters will take steps to ensure that appropriate signage directs park users to available park space and play equipment. The Council and the event promoters will ensure that signage is implemented in advance of the events and is communicated in a clear way.

The proposed events will impact on parking availability in the park during the event periods. The Council will ensure that Blue Badge holders and recognised park stakeholder groups continue to be able to park during these periods.

Any noise disturbance attributed to the events is mitigated as the Council will ensure that the events finish at 22:30 (Fridays and Saturdays) and 21:30 on Sundays. This is deemed a reasonable adjustment to ensure that any noise associated with the event is minimised and stopped at an appropriate time.

All of Haringey’s libraries will remain open during event periods, allowing young people and adults an alternative quiet space to study or work.

Benefits of the proposal:

The proposed events raise significant revenue for the Council, which is not only spent managing, maintaining and improving the park, but is shared with relevant groups in the park. In previous years, groups have received money, resulting from the event, to support activities in the park and improve the offer to park users. This has a positive impact on the overall quality of the park’s facilities for residents.

The events have also created considerable benefits to the community. In previous years, the Council and event organisers have ensured that:

- TAP, a Hackney based food bank, can fundraise within the event;
- Mind, a Haringey based mental health charity, can attend all major events, fundraising approximately £15,000 in one year, attracting new volunteers and providing outreach to event attendees;
- Tickets are provided to local businesses to attend the events;
- Pedal Power, a group based in the park, are given tickets to auction off to support their finances;
- Pupils from Stroud Green School are given tours of the event areas;
- Adverts are displayed on the stage screens, promoting Furtherfield Gallery (which has also received financial donations from Festival Republic);
- Funding of £1,500 was secured for a compostable toilet by Edible Landscapes;
- ‘Haringey Goes Wild’, Haringey young person’s music extravaganza held within the event area showcasing Haringey and Hackney musical talent.

These interventions have fostered good relations between the communities that use the park and live in its immediate area. They have also sought to advance equality of opportunity between residents, providing funding for specific groups and charities that support groups who share a protected characteristic.

6. a) What changes if any do you plan to make to your proposal as a result of the Equality Impact Assessment?

Further information on responding to identified impacts is contained within accompanying EqIA guidance

Outcome	Y/N
No major change to the proposal: the EqIA demonstrates the proposal is robust and there is no potential for discrimination or adverse impact. All opportunities to promote equality have been taken. <u>If you have found any inequalities or negative impacts that you are unable to mitigate, please provide</u>	Y

a compelling reason below why you are unable to mitigate them.			
Adjust the proposal: the EqIA identifies potential problems or missed opportunities. Adjust the proposal to remove barriers or better promote equality. Clearly <u>set out below</u> the key adjustments you plan to make to the policy. If there are any adverse impacts you cannot mitigate, please provide a compelling reason below		N	
Stop and remove the proposal: the proposal shows actual or potential avoidable adverse impacts on different protected characteristics. The decision maker must not make this decision.		N	
6 b) Summarise the specific actions you plan to take to remove or mitigate any actual or potential negative impact and to further the aims of the Equality Duty			
Impact and which protected characteristics are impacted?	Action	Lead officer	Timescale
Age	<p>Ensure all council managed facilities remain open in the park.</p> <p>Ensure that finishing times as set out under the Premises Licences are adhered to.</p>	Assistant Director: Environment & Neighbourhoods	Ongoing Ongoing
Disability	<p>Find alternative and suitable locations for user groups which may be displaced by the events.</p> <p>Ensure thoroughfares are maintained within the park at all times, and when those agreed are closed, find alternatives which all abilities can access.</p> <p>Ensure wayfinding maps and signage is placed in visible locations to help park users maintain access while events are taking place.</p>	Assistant Director: Environment & Neighbourhoods	Ongoing
Race & Ethnicity	Ensure wayfinding maps and signage is accessible for those who may not speak or read English, enabling them to access all facilities within the park.	Assistant Director: Environment & Neighbourhoods	Ongoing

Please outline any areas you have identified where negative impacts will happen as a result of the proposal but it is not possible to mitigate them. Please provide a complete and honest justification on why it is not possible to mitigate them.

N/A

6 c) Summarise the measures you intend to put in place to monitor the equalities impact of the proposal as it is implemented:

Event information and park access information is provided in the run-up to all major events taking place in the Park. This is placed on Haringey’s website, with both Hackney and Islington Council’s encouraged to share it with their residents. This will remain the case for events planned for 2020. This includes contact details for the relevant Council services, encouraging anyone with complaints to report them.

Two weeks before the event build is due to start a letter is sent to approximately 20,000 households surrounding the park (in all three boroughs) providing useful contact information.

Once the Applicant is on site, they are required to maintain a residents’ information phonenumber, for anyone to report issues related to the event. Call details are shared with Council officers and appropriate action is taken.

Stakeholders are encouraged to feedback on any issues that may arise, and these are responded to by officers.

Council Officers are present in the park daily during the time of build, break and the event, monitoring the effects the event may be having on park users. This provides an opportunity for any direct feedback during the events. Feedback is thoroughly assessed to ensure improvements and mitigations can be made at the time and for future events.

The Council monitors complaints that are received during the events to ensure that, where possible and appropriate, a different approach can be adopted in future events to further mitigate any impact.

7. Authorisation

EqIA approved by (Assistant Director/ Director)	Date
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8. Publication

Please ensure the completed EqIA is published in accordance with the Council’s policy.

Please contact the Policy & Strategy Team for any feedback on the EqlA process.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

Document is exempt

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